#### **CAMDEN COUNTY JOINT DEVELOPMENT AUTHORITY** (A Component Unit of Camden County, Georgia)

**ANNUAL FINANCIAL REPORT** 

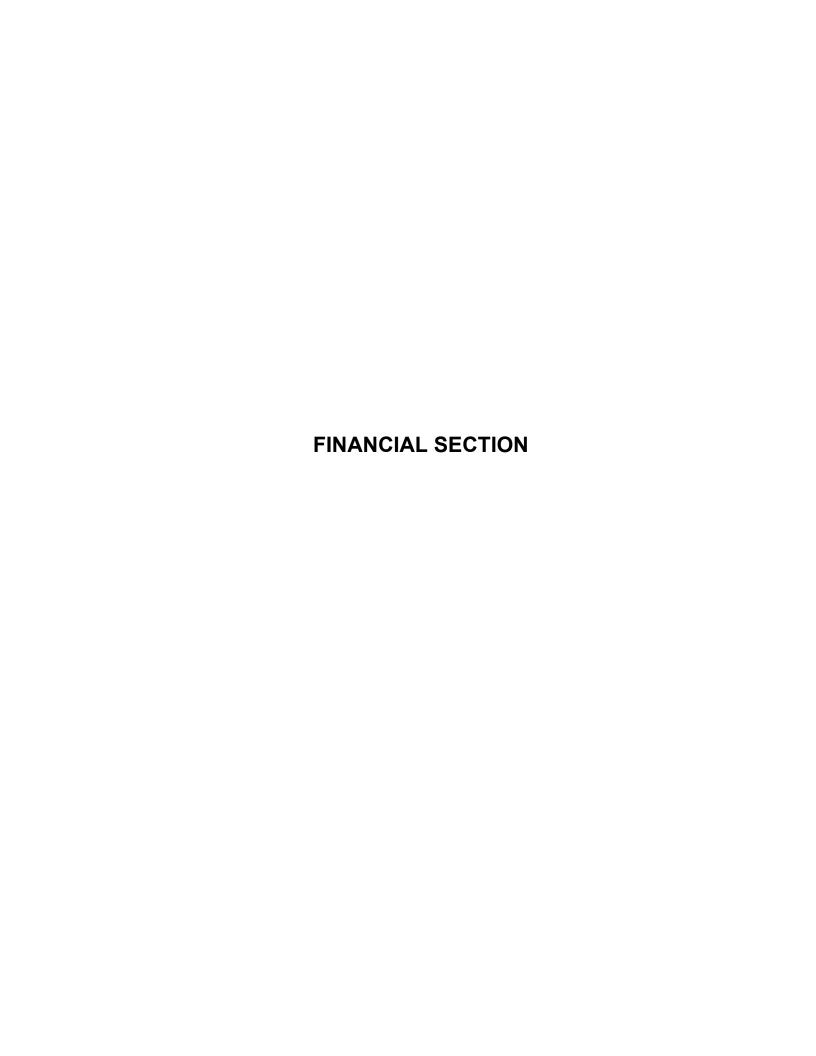
FOR THE FISCAL YEAR ENDED **JUNE 30, 2023** 

(A Component Unit of Camden County, Georgia)

#### FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2023

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Directors

Camden County Joint Development Authority

Kingsland, Georgia

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Camden County Joint Development Authority (the "Authority"), a component unit of Camden County, Georgia, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Authority, as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or
  error, and design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 4 – 9 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 25, 2023 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

Mauldin & Jerkins, LLC

Savannah, Georgia September 25, 2023

(A Component Unit of Camden County, Georgia)

### MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2023

As management of the Camden County Joint Development Authority (the "Authority"), we offer readers of the Authority's financial statements this narrative overview and analysis of the financial activities of the Authority for the fiscal year ended June 30, 2023. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the financial statements and the notes to the financial statements.

#### **FINANCIAL HIGHLIGHTS**

Key financial highlights for fiscal year 2023 are as follows:

- The Authority's total net position is \$4,798,688, an increase of \$251,538 from the prior year.
- The General Fund reported fund balance of \$2,927,815. This is an increase of \$264,802 over the prior year.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This Management's Discussion and Analysis ("MD&A") is intended to serve as an introduction to the Authority's basic financial statements. The Authority's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to financial statements.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Authority's finances, in a manner similar to a private-sector business. All governmental activities are consolidated to arrive at a total for the Primary Government. There are two government-wide statements, the Statement of Net Position and the Statement of Activities, which are described below.

The Statement of Net Position presents information on all of the Authority's assets, liabilities, and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Authority is improving or deteriorating. It is important to note that this statement consolidates the governmental fund's current financial resources (short-term) with capital assets, long-term liabilities, and deferred inflows of resources.

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The governmental activities of the Authority include economic development.

The Authority's government-wide financial statements are presented on pages 10 and 11.

#### **Reporting the Authority's Most Significant Funds**

Unlike government-wide financial statements, the focus of fund financial statements is directed at specific activities of the Authority rather than the Authority as a whole. Except for the General Fund, a specific fund is established to satisfy managerial control over resources or to satisfy finance-related legal requirements established by external parties or governmental statutes or regulations.

#### **Governmental Funds**

The governmental fund financial statements consist of a balance sheet and Statement of Revenues, Expenditures and Changes in Fund Balances and are prepared on an accounting basis that is significantly different from that used to prepare the government-wide financial statements.

In general, these financial statements have a short-term emphasis and, for the most part, measure and account for cash and other assets that can easily be converted to cash. For example, amounts reported on the balance sheet include items such as cash and receivables collectible within a very short period of time, but do not include capital assets such as land and buildings. Fund liabilities include amounts that are to be paid within a very short period after the end of the fiscal year. The difference between a fund's assets, liabilities and deferred inflows of resources is labeled as the fund balance, and generally indicates the amount that can be used to finance the next fiscal year's activities. Likewise, the operating statement for governmental funds reports only those revenues and expenditures that were collected in cash or paid with cash, respectively, during the current period or very shortly after the end of the year.

For the most part, the balances and activities accounted for in governmental funds are also reported in the governmental activities columns of the government-wide financial statements; however, because different accounting bases are used to prepare fund financial statements, there are often significant differences between the totals presented in these financial statements. For this reason, there is an analysis following the balance sheet that reconciles the total fund balance to the amount of net position presented in the governmental activities column on the Statement of Net Position. Also, there is an analysis following the Statement of Revenues, Expenditures and Changes in Fund Balances that reconciles the total change in fund balances for all governmental funds to the change in net position as reported in the governmental activities column in the Statement of Activities.

The Authority presents, in separate columns, the General Fund and Capital Improvements Fund. The Authority's governmental fund financial statements are presented on pages 12 – 16.

#### Overview of the Authority's Financial Position and Operations

The Authority's overall financial position and operations for the past two years are summarized as follows based on the information included in the government-wide financial statements (see pages 10 and 11):

	2023	2022
Assets		
Current and other assets	\$ 15,648,772	\$ 14,398,803
Capital assets	1,884,325	1,710,969
Total assets	17,533,097	16,109,772
Liabilities		
Current liabilities	54,008	79,832
Long-term liabilities	10,555,016	11,187,571
Total liabilities	10,609,024	11,267,403
Deferred inflows of resources		
Leases	241,060	295,219
Net Position		
Net investment in capital assets	1,890,919	1,686,723
Restricted	538	215,683
Unrestricted	2,907,231	2,644,744
Total net position	\$ 4,798,688	\$ 4,547,150

Assets decreased approximately \$461,000 which is primarily the result of a decrease in the note receivable due to payments received throughout the year. Liabilities decreased during the current year as a result of payments made on debt throughout the year.

#### **Financial Position**

The total net position of the Authority increased by \$251,538, as noted in the table below.

	2023		 2022		
Revenues:		<u>.                                      </u>			
Charges for services	\$	56,059	\$ 30,085		
Operating grants and contributions		686,716	685,948		
Interest income		223,388	2,198		
Miscellaneous		312,726	117,385		
Gain on the sale of assets		-	 155,751		
Total revenue		1,278,889	991,367		
Expenses:					
Economic development		597,377	701,195		
Interest		429,974	295,927		
Total expenses		1,027,351	997,122		
Change in net position		251,538	(5,755)		
Net position, beginning		4,547,150	4,552,905		
Net position, ending	\$	4,798,688	\$ 4,547,150		

Total revenues increased significantly as a result of increased interest income and miscellaneous revenue.

#### **Financial Analysis of the Authority's Funds**

As noted earlier, the Authority uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

#### **Governmental Fund Balance**

The Authority's combined fund balances as of the end of the current year for governmental funds, presented on page 14, were \$13,205,774. This balance represents a decrease of \$521,422 from last year's ending balance.

The increase in the General Fund is the result of increased other income coupled with decreased economic development expenses. The decrease in the capital improvement fund is the result of the debt service principle and interest payments made in the current year.

#### **General Fund Budgetary Highlights**

A comparison of the final budgetary figures and the actual budgetary figures for revenues are located on page 16.

- For the General Fund, the actual operating revenues were \$317,054 more than budgeted. Operating revenues were budgeted for \$757,516, and actual operating revenues were \$1,074,570. The most significant variance was other income which was not budgeted in FY 23.
- The actual operating expenditures of \$809,768 were \$52,252 more than the budgeted amount of \$757,516. The most significant variance was debt service which was not budgeted in FY 23.

#### **Capital Assets and Debt Administration**

#### **Capital Assets**

The Authority has invested \$1,884,325 in capital assets (net of depreciation). Capital assets held by the Authority at the end of the current and previous year are summarized below:

	2023			2022
Land	\$	905,163	\$	730,463
Construction in progress		955,500		955,500
Land improvements		22,518		23,352
Equipment		1,144		1,654
	\$	1,884,325	\$	1,710,969

The schedules of capital asset activity are reported in Note 6 of the financial statements.

#### **Long-Term Debt**

At the end of the current year, the Authority had long-term debt of \$10,534,537. The debt position of the Authority is summarized below and is more fully analyzed in Note 7 of the financial statements.

	2023	 2022
Bonds payable	\$ 10,277,526	\$ 10,848,500
Notes payable	16,299	20,341
Leases	240,712	300,461
	\$ 10,534,537	\$ 11,169,302

#### **Economic Factors and Next Year's Budgets and Rates**

The Authority continues to compete for local, state, and federal funding to promote economic development in Camden County.

#### **Contacting the Authority's Financial Management**

This financial report is designed to provide a general overview of the Authority's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Mr. James Coughlin, Executive Director 531 North Lee Street Kinglsand, Georgia 31548

(A Component Unit of Camden County, Georgia)

### STATEMENT OF NET POSITION JUNE 30, 2023

ASSETS	Governmental Activities
Cook and each equivalents	\$ 3,656,966
Cash and cash equivalents Security deposit	\$ 3,656,966 4,024
Lease receivable	241,060
Notes receivable	9,598,792
Capital assets	9,590,792
Nondepreciable assets	1,860,663
Depreciable assets, net	23,662
Lease asset, net	263,605
Total assets	15,648,772
LIABILITIES	
LIMBIETIES	
Current liabilities:	
Accounts payable	54,008
Non-current liabilities:	
Due within one year	
Bonds payable	570,974
Note payable	4,128
Lease liability	62,028
Compensated absences	20,479
Due in more than one year:	
Bonds payable	9,706,552
Note payable	12,171
Lease liability	178,684
Total liabilities	10,609,024
DEFERRED INFLOWS OF RESOURCES	
Leases	241,060
NET POSITION	
Net investment in capital assets	1,890,919
Restricted for:	
Debt service	538
Unrestricted	2,907,231
Total net position	\$ 4,798,688

(A Component Unit of Camden County, Georgia)

### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2023

			Prograi	n Reven	ues	Rev C	(Expenses) venues and hanges in et Position
Functions/Programs	Expenses		arges for Services	G	Operating trants and ntributions		vernmental Activities
Governmental activities							
Economic development	\$ 597,377	\$	56,059	\$	686,716	\$	145,398
Interest on long-term debt	 429,974		<u>-</u> _				(429,974)
Total governmental activities	\$ 1,027,351	\$	56,059	\$	686,716		(284,576)
		Gen	eral revenues	s:			
		ı	nterest reven	ue			223,388
		ı	Miscellaneous	3			312,726
		Tota	l general reve	enues			536,114
		Cha	nge in net pos	sition		<u></u>	251,538
		Net	oosition, begi	nning of	year		4,547,150
		Net	position, end	of year		\$	4,798,688

(A Component Unit of Camden County, Georgia)

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2023

ASSETS		General Fund	lr	Capital nprovement Fund	Go	Total overnmental Funds
Cash and cash equivalents Security deposit Lease receivable Notes receivable	\$	2,961,514 4,024 241,060 16,285	\$	695,452 - - 9,582,507	\$	3,656,966 4,024 241,060 9,598,792
Total assets	\$	3,222,883	\$	10,277,959	\$	13,500,842
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
LIABILITIES						
Accounts payable	<u>\$</u>	54,008	\$		\$	54,008
Total liabilities		54,008				54,008
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue - lease receivable		241,060		-		241,060
Total deferred inflows of resources		241,060				241,060
FUND BALANCES						
Nonspendable		20,309		-		20,309
Restricted for debt service		-		10,277,959		10,277,959
Unassigned		2,907,506				2,907,506
Total fund balances		2,927,815		10,277,959		13,205,774
Total liabilities, deferred inflows of resources and fund balances	\$	3,222,883	\$	10,277,959	\$	13,500,842

(A Component Unit of Camden County, Georgia)

## RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2023

Amounts reported for governmental activities in the Statement of Net Position are different because
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Fund balances - total governmental funds

\$ 13,205,774

Capital and lease assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Lease assets	329,507
Accumulated amortization	(65,902)
Cost of the assets	1,934,325
Accumulated depreciation	(50,000)

Long-term liabilities are not due and payable in the current period and, therefore, are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities, both current and long-term, are reported in the Statement of Net Position. Long-term liabilities at year-end consist of the following:

Bonds payable	(10,277,526)
Note payable	(16,299)
Lease	(240,712)
Compensated absences	(20,479)
	\$ 4,798,688

(A Component Unit of Camden County, Georgia)

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

	Genera Fund		Total Governmental Funds
REVENUES			
Intergovernmental:			
Camden County		6,716 \$ -	\$ 686,716
Lease income		6,059 -	56,059
Interest earnings		9,069 204,319	
Other income		2,726	312,726
Total revenues	1,07	4,570 204,319	1,278,889
EXPENDITURES			
Current:			
Labor costs	32	1,729 -	321,729
Promotional costs		2,760 -	12,760
Business park		7,026 -	67,026
Industrial site and engineering	6	3,724 -	63,724
Travel		6,768 -	6,768
Professional fees		9,557 -	19,557
Office materials and supplies		7,498 -	17,498
Meetings, forums and training		1,599 -	1,599
Project expenses	21	7,790 -	217,790
Other expenses		6,904 217	7,121
Debt service:			
Principal	6	3,791 570,974	634,765
Interest	1	0,622 419,352	429,974
Total expenditures	80	9,768 990,543	1,800,311
Net change in fund balances	26	4,802 (786,224	) (521,422)
FUND BALANCES, beginning of year	2,66	3,013 11,064,183	13,727,196
FUND BALANCES, end of year	\$ 2,92	7,815 \$ 10,277,959	\$ 13,205,774

(A Component Unit of Camden County, Georgia)

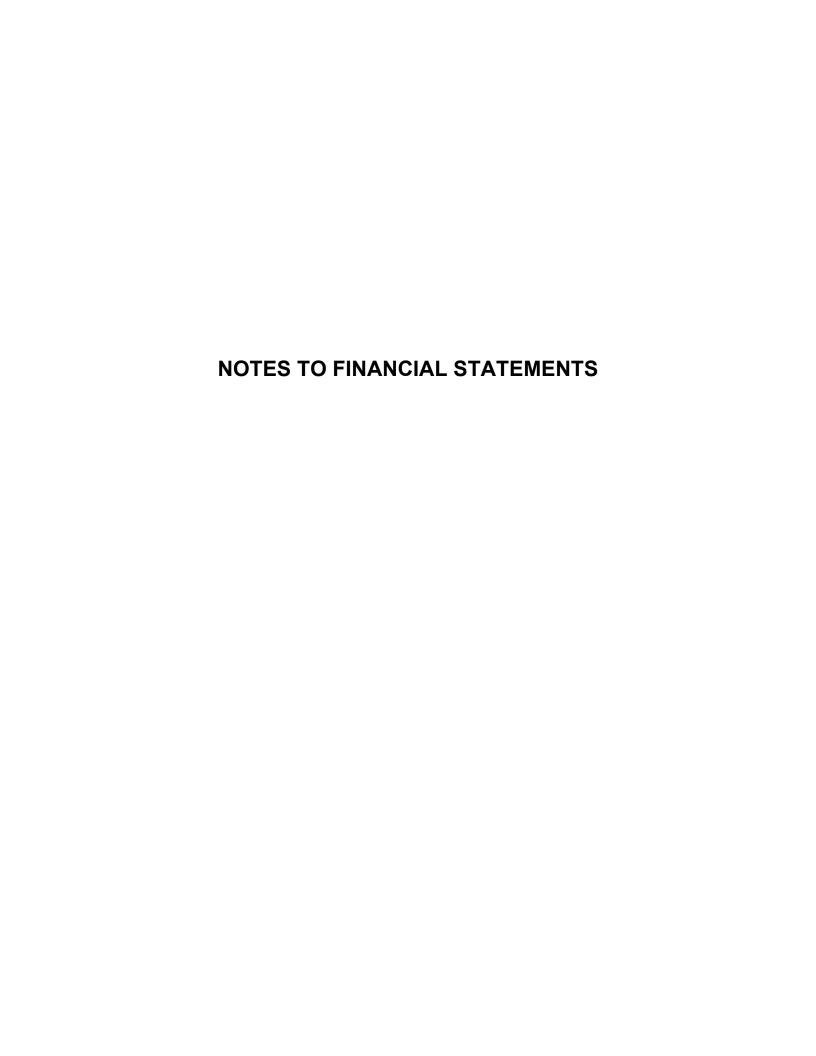
# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Amounts reported for governmental activities in the Statement of Activities are different because:	
Net change in fund balances - total governmental funds	\$ (521,422)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Total capital outlays Total depreciation expense	174,700 (1,344)
Lease assets are reported as capital outlay in the funds, but are reported as an asset in the Statement of Net Position. These assets are amortized over the shorter of their useful life or the term of the lease.	
Total amortization expense	(32,951)
The issuance of long-term debt (e.g., notes, bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. The adjustment for these amounts are as follows:	
Lease payments Note payments Bond payments	59,749 4,042 570,974
Under the modified accrual basis of accounting used in governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the Statement of Activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. The adjustment for this item is as follows:	
Compensated absences	 (2,210)
Change in net position of governmental activities	\$ 251,538

(A Component Unit of Camden County, Georgia)

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET (GAAP BASIS) AND ACTUAL - GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2023

		dget					Variance with
	 Original		Final		Actual	<u>Fii</u>	nal Budget
REVENUES							
Intergovernmental:		_		_			
Camden County	\$ 686,300	\$	686,300	\$	686,716	\$	416
Lease income	67,916		67,916		56,059		(11,857)
Interest earnings	3,300		3,300		19,069		15,769
Other income	 -		-		312,726		312,726
Total revenues	 757,516		757,516		1,074,570		317,054
EXPENDITURES							
Current:							
Labor costs	280,000		280,000		321,729		(41,729)
Promotional costs	15,000		15,000		12,760		2,240
Business park	259,223		259,223		67,026		192,197
Industrial site and engineering	65,000		65,000		63,724		1,276
Travel	7,000		7,000		6,768		232
Professional fees	34,416		34,416		19,557		14,859
Office materials and supplies	16,100		16,100		17,498		(1,398)
Meetings, forums and training	4,200		4,200		1,599		2,601
Project expenses	-		_		217,790		(217,790)
Other expenses	76,577		76,577		6,904		69,673
Debt service:	,		,		•		·
Principal	-		-		63,791		(63,791)
Interest	-		_		10,622		(10,622)
Total expenditures	757,516		757,516		809,768		(52,252)
Net change in fund balances	-		-		264,802		264,802
FUND BALANCES, beginning of year	 2,663,013		2,663,013		2,663,013		
FUND BALANCES, end of year	\$ 2,663,013	\$	2,663,013	\$	2,927,815	\$	264,802



(A Component Unit of Camden County, Georgia)

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. The Financial Reporting Entity

The Camden County Joint Development Authority (the "Authority") is a joint venture between Camden County and the cities of Kingsland, St. Mary's and Woodbine. It is governed by a nine-member board of directors. Each joint venture partner appoints two directors. The Authority was created for the purpose of developing, promoting, and expanding for the public good and general welfare, industry, agriculture, natural resources, the creation of jobs, and the making of long-range plans for the coordination of such development, promotion and expansion within the territorial limits of Camden County, Georgia as provided by Georgia law.

A substantial amount of the Authority's revenue is received from Camden County, Georgia (the "County"). The County can impose its will on the Authority, as such, the Authority meets the criteria of a discretely presented component unit of the County.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the primary government. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately.

The Statement of Activities presents a comparison between the direct expenses and program revenues for each function of the Authority's governmental activities. *Direct expenses* are those that are specifically associated with a function and, therefore, are clearly identifiable to a particular function. *Program revenues* include: 1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Other items not properly included among program revenues are reported instead as *general revenues*.

Major individual governmental funds are reported as separate columns in the fund financial statements.

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Measurement Focus and Basis of Accounting

#### **Fund Financial Statements**

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis* of accounting. Under the modified accrual basis of accounting, revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or within 60 days after the year-end to pay obligations of the current period. Intergovernmental revenues, rental income and interest associated with the current fiscal period are all considered to be susceptible to accrual as revenue of the current period. Expenditures, including capital outlay, are recognized in the accounting period in which the related fund liability is incurred.

The fund financial statements provide more detailed information about the government's most significant funds, not the government as a whole. The activities of the government are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

The Authority reports the following major governmental funds:

The *General Fund* is the Authority's primary operating fund. It accounts for all financial resources of the Authority, except those required to be accounted for in another fund.

The *Capital Improvement Fund* is used to account for the proceeds and project expenditures associated with the Cumberland Inlet project.

#### D. Budgets and Budgetary Accounting

Annual appropriated budgets are adopted for the General Fund. Budgets are adopted on a modified accrual basis, which is consistent with generally accepted accounting principles for governmental funds, except the capital projects funds, which adopt project-length budgets. All appropriations lapse at year-end. Encumbrance accounting – under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation – is not employed by the Authority.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### E. Deposits

The Authority's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with a maturity date within three months of the date of acquisition.

#### F. Receivables

Receivables and Due from Other Governments represent funds to be received from other local governments, state grant-in-aid, state contracts, or federal funds. No allowance is deemed necessary for these receivables.

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" or "advances to/from other funds." All other outstanding balances between funds are reported as "due to/from other funds."

#### G. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods, and are recorded as prepaid items in both government-wide and fund financial statements.

#### H. Capital and Right To Use Lease Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items acquired subsequent to January 1, 2004) are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the Authority as assets with an initial, individual cost of more than \$5,000, and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### H. Capital and Right To Use Lease Assets (Continued)

Property, plant and equipment and right to use lease assets of the Authority are depreciated/ amortized using the straight-line method over the following estimated useful lives:

Right to use lease assets - buildings 5 – 30 years
Building improvements 15 – 40 years
Land improvements 40 years
Infrastructure 40 years
Equipment 3 – 10 years
Vehicles 5 years

#### I. Compensated Absences

It is the Authority's policy to permit employees to accumulate a limited amount of earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the Authority does not have a policy to pay any amounts when employees separate from service with the Authority. All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### J. Deferred Inflows of Resources

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources until that time. The unavailable revenue, which arises only under the modified accrual basis of accounting, qualifies for reporting in this category. Accordingly, the unavailable revenue is reported in the governmental funds balance sheet. These unavailable revenues are for future receipts of notes receivable. The Authority also reports a deferred inflow for leases in the governmental funds Balance Sheet and Statement of Net Position. It is measured as the initial amount of lease receivables adjusted for lease payments recognized as revenue over the life of the lease term. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### K. Long-Term Liabilities

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position.

In the fund financial statements, governmental fund types recognize the face amount of debt issued as other financing sources.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### L. Leases

**Lessee**. The Authority is a lessee for a noncancellable lease of a warehouse. The Authority recognizes a lease liability and an intangible right-to-use lease asset in its financial statements. The Authority recognizes lease liabilities with an initial, individual value of \$5,000 or more.

At the commencement of a lease, the Authority initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the Authority determines: 1) the discount rate it uses to discount the expected lease payments to present value, 2) lease term, and 3) lease payments:

- The Authority uses the implicit interest rate charged by the lessor as the discount rate. When
  the interest rate charged by the lessor is not provided or cannot be imputed, the Authority
  generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option prices that the Authority is reasonably certain to exercise.

The Authority monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

**Lessor.** The Authority is a lessor for a noncancellable lease of a warehouse. The Authority recognizes a lease receivable and a deferred inflow of resources in its financial statements. The Authority recognizes lease receivables for leases with a term greater than 12 months.

At the commencement of a lease, the Authority initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### L. Leases (Continued)

**Lessor** (Continued). Key estimates and judgments related to leases include how the Authority determines: 1) the discount rate it uses to discount the expected lease receivable to present value, 2) lease term, and 3) lease revenue:

- The Authority uses the 10-year treasury rate at the lease inception date as the discount rate.
- The lease term includes the noncancellable period of the lease.
- Lease payments included in the measurement of the lease receivable are composed of fixed payments expected to be received during the lease period.

The Authority monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflow if certain changes occur that are expected to significantly affect the amount of the lease receivable.

The Authority is the lessor in one lease, where it has a sublease of the property at 121 Industrial Drive. A lease receivable and corresponding deferred inflow of resources has been recorded. The Authority charges interest on the lease at 3.75%, the term of the lease extends through September 2026 and payments range from \$4,100 to \$7,000 over the course of the lease term.

#### M. Net Position Flow Assumption

Sometimes the Authority will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide, a flow assumption must be made about the order in which the resources are considered to be applied.

It is the Authority's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### N. Fund Equity

In the financial statements, governmental funds report the following classifications of fund balances in accordance with Governmental Accounting Standards Board ("GASB") Statement No. 54:

 Non-spendable – amounts that cannot be spent because they are either: (a) not in spendable form, or (b) legally or contractually required to be maintained intact.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### N. Fund Equity (Continued)

- Restricted amounts are restricted when constraints have been placed on the use of resources by: (a) externally imposed by creditors, grantors, contributors or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.
- Committed amounts that can be used only for specific purposes pursuant to constraints
  imposed by formal action of the Board of Directors. The Board approves committed resources
  through a motion and vote during the voting session of Board meetings.
- Assigned amounts that are constrained by the Authority's intent to be used for specific
  purposes, but are neither restricted nor committed. The intent is expressed by the Board. By
  motion, the Authority has authorized the Executive Director or their designee to assign fund
  balance.
- Unassigned amounts that have not been assigned to other funds and that are not restricted, committed or assigned to specific purposes within the General Fund.

**Flow Assumptions** – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the Authority's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the Authority's policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

The Authority does not have a formal minimum fund balance policy. As of June 30, 2023, the restricted fund balance in the Capital Improvement Fund is for the JDI Cumberland Project.

#### O. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements.

Estimates also affect the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### P. Risk Management

The Authority is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; and errors or omissions. The Authority purchases commercial insurance for most types of risk. For these risks, settlements have not exceeded coverages for each of the past three fiscal years. The Authority had no significant reduction in insurance coverage from coverage in the prior year.

#### NOTE 2. BUDGETS

#### **Budget Process**

The Executive Director prepares an annual budget for operating contributions and expenditures and presents it to the Board of Directors prior to July 1 of each year. Significant departures must be approved by the Board. Land sales and related expenditures are not included in the budgets as they are not estimable or predictable.

#### **Excess of Expenditures Over Appropriations**

The General Fund had expenditures in excess of appropriations for the following departments:

	EXC622
Labor costs	\$ 41,729
Office materials and supplies	1,398
Debt service - principal	63,791
Debt service - interest	10,622

#### NOTE 3. DEPOSITS

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the Authority's deposits may be lost. The Authority's bank balances of deposits as of June 30, 2023 are entirely insured or collateralized with securities held by the Authority's agent in the Authority's name. State statutes require banks holding public funds to secure these funds by Federal Deposit Insurance Corporation ("FDIC") insurance, securities pledged at par value, and surety bonds at face value in combined aggregate totaling not less than 110% of the public funds held.

#### NOTE 4. NOTES RECEIVABLE

The Authority entered into a promissory note agreement on April 26, 2017 with Foodie'J Inc. The amount of the note is \$40,000 and is to be used by the borrower to make leasehold improvements to its manufacturing space. The agreement is a 10-year note with an interest rate of 2%. Monthly payments of \$368 are due on the 26<sup>th</sup> of each month. As of June 30, 2023, the note receivable had an outstanding balance of \$16,284.

The Authority entered into a promissory note agreement on June 29, 2021 with JDI Cumberland Inlet, LLC. The amount of the note is \$10,848,500 and is to be used by the borrower to purchase the master plan site and for approved project expenditures. The agreement is a 20-year note with an interest rate of 3.79%. Interest shall be paid in arrears in semi-annual installments on August 15 and February 15 of each year until the note is paid in full. Principal is due in annual installments on August 15 of each year and continuing until the note is paid in full. As of June 30, 2023, the note receivable had an outstanding balance of \$9,582,508 as the entirety of the project account had not been spent as of year-end.

#### NOTE 5. LEASES

In January 2022, the Authority entered into a lease agreement for a warehouse with Dawson Community Empowerment Inc. A right to use lease asset of \$329,507 was recorded at the inception of the lease. See Note 7 for further disclosure of the lease liability.

Lease asset activity for the year ended June 30, 2023 is as follows:

	eginning Balance	Increases	Dec	reases	Reme	asurements	Ending Balance
Lease assets Buildings	\$ 329,507	\$ -	\$	-	\$	<u>-</u>	\$ 329,507
Less accumulated amortization Buildings	 (32,951)	 (32,951)				<u>-</u>	 (65,902)
Total lease assets being amortized, net	\$ 296,556	\$ (32,951)	\$	-	\$		\$ 263,605

Amortization of the lease liability is charged to economic development.

#### NOTE 6. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2023 was as follows:

	Beginning Balance		Increases		Decreases		Transfers		Ending Balance	
Governmental activities										
Capital assets, not being depreciated:										
Land	\$	730,463	\$	174,700	\$	-	\$	-	\$ 905,163	
Construction in progress		955,500		-		-		-	955,500	
Total		1,685,963		174,700		-		-	1,860,663	
Capital assets, being depreciated:										
Land improvements		33,360		-		-		-	33,360	
Equipment .		15,457		-		-		-	15,457	
Vehicles		24,845		-		-		-	24,845	
Total		73,662		-		-		-	73,662	
Less accumulated depreciation for:										
Land improvements		(10,008)		(834)		_		-	(10,842)	
Equipment .		(13,803)		(510)		-		-	(14,313)	
Vehicles		(24,845)		` -		-		-	(24,845)	
Total		(48,656)		(1,344)		-		-	(50,000)	
Total capital assets, being										
depreciated, net		25,006		(1,344)		_		-	 23,662	
Governmental activities capital										
assets, net	\$	1,710,969	\$	173,356	\$		\$	-	 1,884,325	
Leases									 263,605	
Governmental activities capital and lease assets, net									\$ 2,147,930	

Depreciation expense was charged to economic development.

#### NOTE 7. LONG-TERM DEBT

Long-term liability activity for the fiscal year ended June 30, 2023 was as follows:

		Beginning Balance	Additions	R	eductions		Ending Balance	ue Within One Year
Governmental activities:	_		 		-	_		 
Bonds payable	\$	10,848,500	\$ -	\$	(570,974)	\$	10,277,526	\$ 570,974
Note payable		20,341	-		(4,042)		16,299	4,128
Leases		300,461	-		(59,749)		240,712	62,028
Compensated absences		18,269	21,047		(18,837)		20,479	20,479
Total long-term liabilities	\$	11,187,571	\$ 21,047	\$	(653,602)	\$	10,555,016	\$ 657,609

For governmental activities, compensated absences are liquidated by the General Fund.

#### NOTE 7. LONG-TERM DEBT (CONTINUED)

#### **Note Payable**

The Authority entered into a promissory note agreement on April 26, 2017, with the Southeast Georgia Joint Development Authority. The amount of the loan is \$40,000 and is to be used by the Authority to provide a loan to Foodie'J Inc. The agreement is a 10-year note with an interest rate of 2%. Monthly payments of \$368 are due on the 26<sup>th</sup> of each month. As of June 30, 2023, the note payable had a balance of \$16,299.

Debt service requirements to maturity on the note payable are as follows:

Year	P	Principal		terest	Total
2024	\$	4,128	\$	288	\$ 4,416
2025		4,211		205	4,416
2026		4,297		119	4,416
2027		3,663		33	 3,696
	\$	16,299	\$	645	\$ 16,944

#### **Bonds Payable**

On June 24, 2021, the Authority issued Taxable Industrial Development Revenue Bonds (Cumberland Inlet Project), Series 2020, for the purpose of the Cumberland Inlet Project with Jacoby Development, Inc. The interest rate on the bonds is 3.97% with a maturity date of September 1, 2040. The outstanding balance on the bonds payable as of June 30, 2023 was \$10,277,526. Annual debt service requirements to maturity on the bonds are as follows:

Year	Principal		Interest		Total
2024	\$ 570,974	\$	419,352	\$	990,326
2025	570,974		396,684		967,658
2026	570,974		374,016		944,990
2027	570,974		351,349		922,323
2028	570,974		328,681		899,655
2029 - 2033	2,854,868		1,303,390		4,158,258
2034 - 2038	2,854,868		736,699		3,591,567
2039 - 2041	1,712,920		181,341		1,894,261
	\$ 10,277,526	\$	4,091,512	\$	14,369,038

#### NOTE 7. LONG-TERM DEBT (CONTINUED)

#### Lease

In January 2022, the Authority entered into a lease agreement for a warehouse with Dawson Community Empowerment Inc. Payments of \$5,833 are made monthly and the Authority used an incremental borrowing rate of 3.75% to calculate the net present value of the future lease payments which extend through December 2026. A lease liability and corresponding right to use lease asset of \$329,507 was recorded at the inception of the lease.

Debt service requirements to maturity on the lease are as follows:

Year	P	rincipal	<u>l</u>	nterest	 Total
2024	\$	62,028	\$	7,968	\$ 69,996
2025		67,569		5,577	73,146
2026		73,381		2,914	76,295
2027		37,734		414	38,148
	\$	240,712	\$	16,873	\$ 257,585

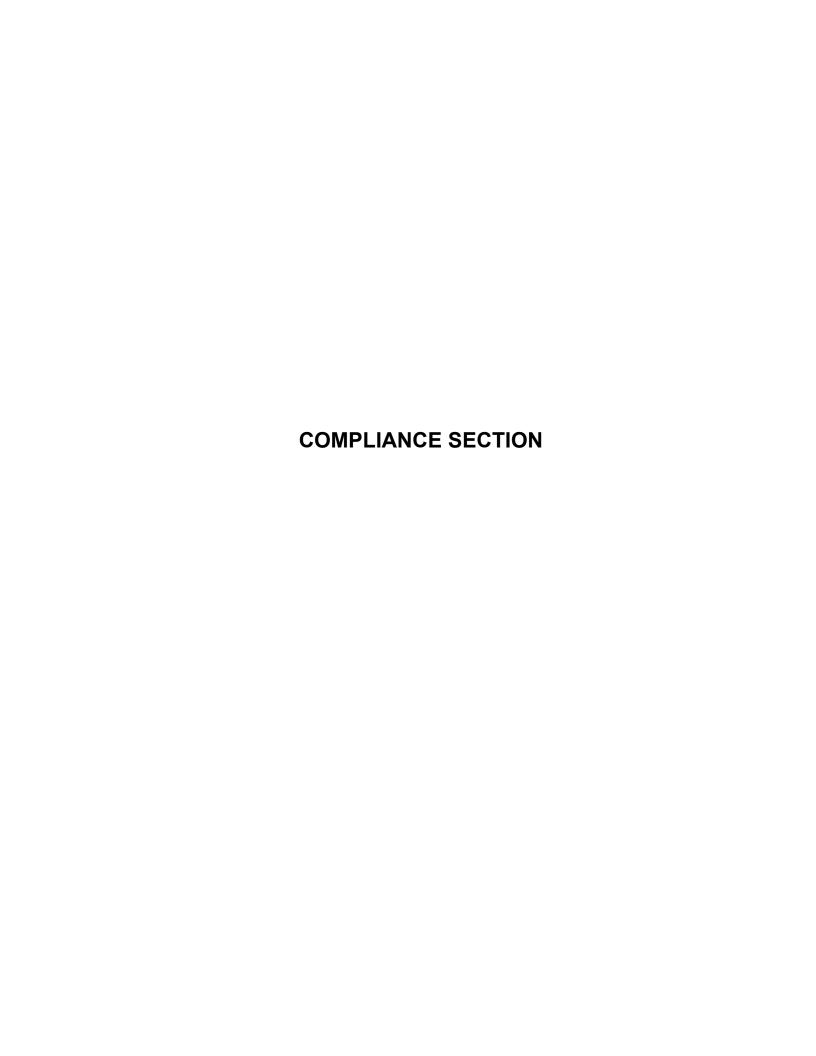
#### NOTE 8. CONTINGENT LIABILITIES

#### **Grants**

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time.

#### Litigation

During the course of normal operations of the Authority, various claims and lawsuits arise. The Authority's attorney had advised that there are no potential liabilities of which he is aware that will impair the Authority's financial position as of the date of this report.





# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Directors

Camden County Joint Development Authority
Kingsland, Georgia

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Camden County Joint Development Authority (the "Authority"), a component unit of Camden County, Georgia, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements and have issued our report thereon dated September 25, 2023.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mauldin & Jenkins, LLC

Savannah, Georgia September 25, 2023

(A Component Unit of Camden County, Georgia)

### SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2023

#### SECTION I SUMMARY OF AUDIT RESULTS

Not Applicable	
SECTION III FINDINGS AND QUESTIONED COSTS – MAJOR FEDER	AL AWARD PROGRAM AUDIT
None reported	
SECTION II FINANCIAL STATEMENT FINDINGS AND	O RESPONSES
during the year ended June 30, 2023.	
No audit of major federal award programs was performed as the Authority ne	either received nor expended federal funds
Federal Awards	
Noncompliance material to financial statements noted?	YesXNo
Significant deficiencies identified not considered to be material weaknesses?	YesXNo
Internal control over financial reporting: Material weaknesses identified?	Yes <u>X</u> No
audited were prepared in accordance with GAAP	Unmodified
Financial Statements  Type of report the auditor issued on whether the financial statements	

(A Component Unit of Camden County, Georgia)

#### SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2023

### SECTION IV PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND RESPONSES

#### 2022-001. Prior Period Adjustment

**Criteria**: Unavailable revenue should only be reported in governmental funds when the amount is not available to be spent.

**Condition/Context:** Unavailable revenue was recorded in the Capital Improvements Fund that was available to be spent.

Auditee Response/Status: Resolved.